

# *Tendring* District Council



IAN DAVIDSON, CHIEF EXECUTIVE, TOWN HALL, STATION ROAD, CLACTON-ON-SEA, ESSEX, CO15 1SE. TELEPHONE (01255) 686868

## COUNCIL

<b>DATE:</b>	<b>Tuesday, 12 July 2022</b>
<b>TIME:</b>	<b>7.30 pm</b>
<b>VENUE:</b>	<b>Princes Theatre - Town Hall, Station Road, Clacton-on-Sea, CO15 1SE</b>

# AGENDA

### MEMBERSHIP:

<b>Councillor Harris (Chairman)</b>	<b>Councillor J Henderson</b>
<b>Councillor V Guglielmi (Vice-Chairman)</b>	<b>Councillor P Honeywood</b>
<b>Councillor Alexander</b>	<b>Councillor S Honeywood</b>
<b>Councillor Allen</b>	<b>Councillor King</b>
<b>Councillor Amos</b>	<b>Councillor Knowles</b>
<b>Councillor Baker</b>	<b>Councillor Land</b>
<b>Councillor Barry</b>	<b>Councillor McWilliams</b>
<b>Councillor Bray</b>	<b>Councillor Miles</b>
<b>Councillor Bush</b>	<b>Councillor Morrison</b>
<b>Councillor Calver</b>	<b>Councillor Nash</b>
<b>Councillor Casey</b>	<b>Councillor Newton</b>
<b>Councillor Cawthron</b>	<b>Councillor Placey</b>
<b>Councillor Chapman BEM</b>	<b>Councillor Porter</b>
<b>Councillor Chittock</b>	<b>Councillor Scott</b>
<b>Councillor Clifton</b>	<b>Councillor Skeels</b>
<b>Councillor Codling</b>	<b>Councillor Steady</b>
<b>Councillor Coley</b>	<b>Councillor G Stephenson</b>
<b>Councillor Davidson</b>	<b>Councillor M Stephenson</b>
<b>Councillor Davis</b>	<b>Councillor Stock OBE</b>
<b>Councillor Fairley</b>	<b>Councillor Talbot</b>
<b>Councillor Fowler</b>	<b>Councillor Turner</b>
<b>Councillor Griffiths</b>	<b>Councillor White</b>
<b>Councillor C Guglielmi</b>	<b>Councillor Wiggins</b>
<b>Councillor I Henderson</b>	<b>Councillor Winfield</b>

Most Council meetings are open to the public and press. The space for the public and press will be made available on a first come first served basis. Agendas are available to view five working days prior to the meeting date and the Council aims to publish Minutes within five working days of the meeting. Meeting papers can be provided, on request, in large print, in Braille, or on disc, tape, or in other languages.

This meeting will be filmed by the Council for live and/or subsequent broadcast on the Council's website. The whole of the meeting will be filmed, except where there are confidential or exempt items, and the footage will be on the website for up to 24 months (the Council retains one full year of recordings and the relevant proportion of the current Municipal Year). The Council will seek to avoid/minimise footage of members of the public in attendance at, or participating in, the meeting. In addition, the Council is obliged by law to allow members of the public to take photographs, film, audio record and report on the proceedings at public meetings. The Council will only seek to prevent this should it be undertaken in a disruptive or otherwise inappropriate manner.

If you have any queries regarding webcasting or the recording of meetings by the public, please contact Ian Ford Email: [iford@tendringdc.gov.uk](mailto:iford@tendringdc.gov.uk) or Telephone on 01255 686584.

DATE OF PUBLICATION: Thursday, 7 July 2022

## **AGENDA**

**14     Reports Submitted to the Council by an Overview and Scrutiny Committee - Reference from the Council's two Overview and Scrutiny Committees - A.2 - Overview and Scrutiny Committees: Proposed Work Programmes for 2022/2023 and a review of the work carried out during 2021/2022 (Pages 1 - 24)**

The Council will consider the proposed work programmes for the two overview and scrutiny committees (i.e. the Community Leadership Overview and Scrutiny Committee and the Resources and Services Overview and Scrutiny Committee) for the 2022/2023 Municipal Year and will note the work carried out by those committees during 2021/2022.

**17     Urgent Matters for Debate (Pages 25 - 26)**

The Council will consider any urgent matters submitted in accordance with Council Procedure Rules 3(xv), 11.3(b) and/or 13(p).

### **Date of the Next Scheduled Meeting**

*The next scheduled meeting of the Council is to be held in the Princes Theatre - Town Hall, Station Road, Clacton-on-Sea, CO15 1SE at 7.30 pm on Tuesday, 20 September 2022.*

## **Information for Visitors**

### **FIRE EVACUATION PROCEDURE**

There is no alarm test scheduled for this meeting. In the event of an alarm sounding, please calmly make your way out of any of the fire exits in the Theatre and follow the exit signs out of the building.

Please heed the instructions given by any member of staff and they will assist you in leaving the building and direct you to the assembly point.

Please do not re-enter the building until you are advised it is safe to do so by the relevant member of staff.

Your calmness and assistance is greatly appreciated.



## COUNCIL

12 JULY 2022

### JOINT REFERENCE FROM THE COMMUNITY LEADERSHIP AND THE RESOURCES & SERVICES OVERVIEW AND SCRUTINY COMMITTEES

#### A.2 OVERVIEW AND SCRUTINY COMMITTEES: PROPOSED WORK PROGRAMMES FOR 2022/2023 AND REVIEW OF WORK UNDERTAKEN IN 2021/22

(Report prepared by Keith Simmons, Keith Durran and Hattie Dawson-Dragisic)

#### PART 1 – KEY INFORMATION

##### PURPOSE OF THE REPORT

To seek the Council's approval of the respective proposed work programmes for the Community Leadership and the Resources & Services Overview and Scrutiny Committees for the remainder of 2022/23. Through the report Council is also asked to receive the proposed 'Annual Report 2021/22' for overview and scrutiny work undertaken through those Committees.

##### EXECUTIVE SUMMARY

At this Council, the overview and scrutiny function is facilitated through two separate Committees. These are the Community Leadership and the Resources & Services Overview and Scrutiny Committees. Together, their work comprises the whole overview and scrutiny function.

Under the Council's Overview and Scrutiny Procedure Rules, the Constitution states, in relation to the Work Programme (Rule 7), that:

*"Each Overview and Scrutiny Committee will submit a work programme for the year ahead and a review of the previous year's activities to the Council for approval. In addition, it will be responsible for coordinating and prioritising its work programme on an ongoing basis."*

In submitting their proposed work programmes for 2022/23, the Overview and Scrutiny Committees have taken into account:-

- *the General Role and Principles of undertaking its functions, as set out in Part 2, Article 6*
- *the planned work on the preparation of elements of the Budget and Policy Framework, as set out in the Council's Business Plan;*
- *the need for statutory timetables to be met;*
- *the wishes of all members of the committee;*
- *requests from the Cabinet to carry out reviews; and*
- *requests from Group Leaders in accordance with Rule 8.*

Under Article 6.02 of the Constitution the separate Overview & Scrutiny Committees (OSCs) perform the role of overview and scrutiny in relation to:

##### **Resources and Services OSC**

*"the effective use of the Council's resources including approval of discrete researched and*

*evidenced reviews on the effectiveness of:*

- *Financial Forecast and Budget setting and monitoring (including the General Fund and the Housing Revenue Account)*
- *Service Delivery and Performance (where not delegated to the Community Leadership Overview and Scrutiny Committee)*
- *Procurement and Contract Management*
- *Transformation and Digital Strategies*
- *Customer Service and Standards”*

### **Community Leadership OSC**

- *Community Leadership - developing the external focus of overview and scrutiny on ‘district-wide issues’ (and where appropriate sub-regional, regional and national issues), in particular through collaborative work with local partner authorities, providers, stakeholders and members of the public.*
- *Approval of discrete researched and evidenced reviews on the effectiveness of partnership operating in the area with particular focus on:*
  - *Community Safety*
  - *Health and Well-being*
  - *Economy, Skills and Educational Attainment*
  - *Community engagement, development and empowerment*
  - *Leisure and Tourism (except matters relating to budgets)*
  - *Housing Strategy and Homeless Service (except the Housing Revenue Account)*
  - *Emergency Planning*

In considering the Work Programme of enquiries to submit for approval to Council, the separate Overview and Scrutiny Committees have had regard to the Corporate Plan 2020-24 and the themes of that Corporate Plan. These themes are:

- Delivering High Quality Services;
- Building Sustainable Communities;
- Strong Finances and Governance;
- A Growing and Inclusive Economy; and
- Community Leadership through Partnerships.

The Overview and Scrutiny Committees each formally reviewed the work carried out in 2021/22 and considered items for inclusion in their respective proposed Work Programmes for 2022/23 as follows:

Community Leadership Overview and Scrutiny Committee – 28 June 2022; and  
Resources and Services Overview and Scrutiny Committee – 30 June 2022.

This formal approval follows consultation with Councillors, Officers, external partners, Parish Councils and the public. All Councillors on Tendring District Council were provided with the opportunity to contribute proposals for Work Programme items for 2022/23. Likewise Parish Councils in the District, staff of the District Council, partner organisations and the public were provided with the opportunity to contribute suggestions. In total, 22 proposals were received, one of these was from a Parish Council, three were from this Council’s own staff, five were District Councillors and 13 were from the public. These responses were assigned to the separate Overview and Scrutiny Committees based on their respective terms of reference (as quoted above from Article 6.02). The responses were reported to the Committee meetings identified above.

Both Committees received a report on a meeting between the Chairmen of those Committees, the Leader of the Council, the Deputy Leader, the Chief Executive, Deputy Chief Executive and Head of Democratic Services & Elections held on 17 May 2022. A number of suggested possible enquiries were identified at this meeting.

Having considered all of the above, the two Overview and Scrutiny Committees determined their Work Programmes for 2022/23 and these are now submitted for approval by Council along with a review of the scrutiny function at the Council in 2021/22 as performed through the two Committees. This has been developed in dialogue with the Chairmen of the two Committees and a draft was submitted at the Committee meetings already referenced above. The Committees authorised finalisation of the report in consultation with their respective Chairmen.

Appendix Ai to this report sets out the proposed work programme for the Community Leadership Overview and Scrutiny Committee, Appendix Aii sets out the proposed work programme for the Resources and Services Overview & Scrutiny Committee and Appendix B sets out the review of the scrutiny function in 2021/22. All are submitted for consideration by Council.

Both of the Overview and Scrutiny Committees have agreed to meet again following this meeting of Council to consider further the delivery of the Work Programmes approved by Council. The Community Leadership Committee has specifically indicated that it will further review the suggestions for work programme themes and prioritise any further enquiries to be undertaken in 2022/23.

## **RECOMMENDATIONS**

**That Council –**

- (a) approves the proposed work programmes for the Community Leadership and the Resources & Services Overview and Scrutiny Committees for the 2022/23 Municipal Year, as set out in Appendices Ai and Aii respectively; and**
- (b) notes the work carried out by those Committees in the year 2021/22, as set out in Appendix B.**

## **PART 2 – IMPLICATIONS OF THE DECISION**

### **DELIVERING PRIORITIES**

The Council's Corporate Plan 2020-23 Themes are set out earlier in this report.

The General Role and Functions of the Overview and Scrutiny Committees (as set out in Article 6.01 of the Council's Constitution) are to:-

- 1. Review or scrutinise executive decisions made by the Cabinet (including those delegated to Portfolio Holders and Officers) or are due to be made by the Cabinet or a Portfolio Holder including performance in relation to individual decisions over a period of time;*
- 2. Act as a consultee on policy development and review of policies;*
- 3. Submit to Full Council for approval an annual overview and scrutiny work programme;*
- 4. Make reports or recommendations to the Cabinet or the Council as appropriate, with respect to the discharge of any Council function or on any matter affecting*

*the authority's area or its inhabitants.*

- 5. Prepare and present an annual performance report to Full Council covering the outcomes of the overview and scrutiny functions by each committee;*
- 6. Deal with any call-in of Cabinet decisions (including those delegated to Portfolio Holders and Officers (key decisions only)) in accordance with the Overview & Scrutiny Procedure Rules; and*
- 7. Consider requests for scrutiny reviews under the Councillor Call for Action process and petitions as referred under the Petitions Scheme and Council Procedure Rules.*

In undertaking the General Role, the following principles apply:-

- (i) The focused co-ordination of all overview and scrutiny functions on behalf of the Council including the performance reporting on the Corporate Plan, Priorities and Projects;*
- (ii) Appoint, where appropriate, and in accordance with its agreed work programme, a group to undertake researched and evidenced reviews on a specific topic, on a task and finish basis. The terms of reference of any Task and Finish group must be agreed by the relevant Overview and Scrutiny Committee prior to its commencement; and*
- (ii) Consideration of the Council's priorities and resources when making researched and evidenced recommendations and referral decisions as an outcome of the scrutiny and prioritising those referrals in a timely manner.*

In supplement to the provisions of the Council's Constitution elsewhere referenced in this report, on 21 March 2021, Council approved and incorporated into the Constitution, a Cabinet and Overview and Scrutiny Protocol which includes the following in respect of work programming by the two Overview and Scrutiny Committees:

*"9.1 Around the start of each Municipal Year, the Overview & Scrutiny committees will hold a work planning workshop. As part of this workshop the views of the relevant Cabinet Member(s) will be inputted alongside the views received from others. The Cabinet's adopted priorities in support of the Corporate Plan will be considered, areas of planned policy development over the relevant Municipal Year (and the next) will be provided and they will be asked to highlight any areas where overview & scrutiny may be specifically invited to assist in work (including Community Leadership areas).*

*9.2 The Chairmen and Vice-Chairmen of the Overview & Scrutiny Committees will meet quarterly with representatives of the Cabinet in order to ensure ongoing opportunities for Cabinet input into Overview & Scrutiny Committee work plans, ongoing opportunities for Overview & Scrutiny to input into Cabinet policy development or to address performance issues and to build on the positive working relationship between the two functions.*

*9.3 Overview & Scrutiny Committees may legitimately expect to receive a written report with relevant details for each item on its work programme and, where possible, this report should always be circulated with the agenda for the meeting."*

## **FINANCE, OTHER RESOURCES AND RISK**

### **Finance and Other Resources**

There are no significant financial or other resource implications arising from the contents of the report.

**Risk**

If the work of overview and scrutiny committees is ineffective, the Council will have an increased risk of poor decision-making and lack focus on the key priorities.

**LEGAL**

The actions proposed are within the Council's statutory powers.

**OTHER IMPLICATIONS**

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below (Crime and Disorder; Equality and Diversity; Health Inequalities; Area or Ward affected; Consultation and Public Engagement), Climate Change.

The Committees' work focuses on the many key aspects that impact upon the community of Tendring, including Crime and Disorder, Education and Skills, Equality and Diversity, Health Inequalities, the local Economy and climate change.

**PART 3 – SUPPORTING INFORMATION****BACKGROUND PAPERS FOR THE DECISION**

There are none.

**APPENDICES**

Appendix Ai - Proposed Work Programme for 2022-23 for the Community Leadership Overview and Scrutiny Committee

Appendix Aii – Proposed Work programme for 2022-23 for the Resources and Services Overview and Scrutiny Committee

Appendix B - Review of the work carried out by the overview and scrutiny committees in the period 2021 to 2022.

This page is intentionally left blank

**RECOMMENDATIONS TO COUNCIL ON 12 JULY 2022 FROM  
COMMUNITY LEADERSHIP OVERVIEW AND SCRUTINY COMMITTEE  
FOR ENQUIRIES TO BE UNDERTAKEN IN 2022/23**

Item	Date of Enquiry	Relevant Corporate Plan Theme/Annual Cabinet Priority	Information to be provided in advance	Those to be invited to attend	Articulated value of undertaking the review
<p>Jaywick, social issues, crime and deprivation, housing.</p> <p>Private Sector Housing and rental build quality. Plus a look at the action to address health inequality through addressing housing conditions.</p>	To be Allocated	<p>Community Leadership Through Partnerships/Joined up public services for the benefit of our residents and businesses</p> <p>Building Sustainable Communities for the Future/B2 Jaywick Sands - more and better housing; supporting the community, B5 - Building and managing our own homes and Effective planning policies</p> <p>Delivering High Quality Services/A6 - Effective Regulation and Enforcement</p>	<p>The emerging Place Plan for Jaywick.</p> <p>Data around the current position as it relates to Jaywick by way of demographics, health inequalities, recorded crime, service provision and plans for the area.</p> <p>The Essex Levelling Up proposals for the area and how they seek to address issues in the locality</p>	<p>Cllr P Honeywood as Portfolio Holder with responsibility for Jaywick Corporate Director, Operations and Delivery, Interim Director for Planning and Assistant Director, Housing and Environment Representatives from Essex County Council, the Environment Agency, the Clinical Commissioning Group/Primary Care Network/ICP Representatives from Community</p>	<p>To look holistically at the issues as they relate to Jaywick Sands and the measures in place to address those issues and encourage further working between partners to collaboratively take opportunities to improve the area for its residents.</p> <p>The enquiry may also be able to inform the emerging Place Plan for Jaywick</p>

				Groups in Jaywick	
<p>Progressing the proposals for development as part of Tendring-Colchester Border Garden Community</p> <p>Considering the emerging Development Plan Document for the Garden Community</p> <p>Opportunities for enhancing the Garden Community through links to the Freeport East project.</p> <p>Examining stewardship/governance of the Garden Community.</p> <p>Assessing risk and challenges for the District as a whole.</p>	September-November 2022	Community Leadership Through Partnerships	<p>The emerging Development Plan Document for the Garden Community.</p> <p>Responses to consultation with the public/stakeholders on the Development Plan Document.</p> <p>The plans of Essex County Council for roads and for the rapid transit arrangements.</p> <p>Relevant plans of the University of Essex.</p> <p>Plans of public service providers such as health, fire and police for provision in respect of the Garden Community.</p>	<p>Portfolio Holder for Corporate Finance and Governance</p> <p>The Chairman of the Tendring Colchester Borders Joint Committee and the other Members of the Committee.</p> <p>The Planning Portfolio Holder</p> <p>The Deputy Chief Executive, Interim Director for Planning and the Corporate Director for Project Delivery</p> <p>Representatives from Essex County Council (Highways), North East Essex Health</p>	<p>Reassurance that the Development Plan Document for the Garden Community (and related plans for the Garden Community) are robust and address the needs for that community.</p> <p>This process can itself inform the full Council's consideration of the Development Plan Document for the Garden Community – scheduled to be considered in January 2023.</p>



				<b>and Wellbeing Alliance</b>	
--	--	--	--	-----------------------------------	--

Further prioritisation of suggestions from colleague Councillors, Parish Councils, stakeholders, District Council staff etc. will take place by the Committee following Council on 12 July 2022.

This page is intentionally left blank

**RECOMMENDATIONS TO COUNCIL ON 12 JULY 2022 FROM  
RESOURCES AND SERVICES OVERVIEW AND SCRUTINY COMMITTEE  
FOR ENQUIRIES TO BE UNDERTAKEN IN 2022/23**

Item	Date of Enquiry	Relevant Corporate Plan Theme/Annual Cabinet Priority	Information to be provided in advance	Those to be invited to attend	Articulated value of undertaking the review
Scrutiny of the Council's proposals to review the Beach Hut Strategy	Commencing Summer 2022	Delivering High Quality Services (Public Spaces to be Proud of)	A copy of the 2013 Beach Hut Strategy and the proposals for the review, which will be subject to consultation with stakeholders.	Portfolio Holder for Leisure and Tourism  Interim Corporate Director - Projects Delivery  Assistant Director, Economic Growth and Leisure	To feed the committees views into the review of the Beach Hut Strategy, prior to consideration by Cabinet.
Planning Enforcement – Review of current powers, policies, procedures, data on the use of current enforcement powers, effectiveness of approach and assessment of how cases should be prioritised.	Commencing Summer 2022	Delivery of High Quality Services	Current Planning Enforcement Policy. Casework examples (i.e. priority and non-priority cases)	Portfolio Holder for Planning,  Chairman of the Planning Committee,  Director of Planning,  Assistant Director of Planning	To ensure that the Planning Enforcement Service efficiently prioritises enforcement cases ensuring timely closure of casework.

<p><b>Cyber Security for the Council. Looking at the threats, our approach to those threats and the future vulnerabilities. There was agreement that this might be a good subject for scrutiny.</b></p>	<p><b>Commencing Summer 2022</b></p>	<p><b>Strong Finance &amp; Governance</b></p>	<p><b>1. Copy of All Member Cybersecurity Briefing Presentation 23/02/22.</b></p> <p><b>2. Cyber incident log examples explained.</b></p>	<p><b>Deputy Leader, Portfolio Holder for Corporate Finance and Governance,</b></p> <p><b>Head of IT &amp; Resilience,</b></p> <p><b>Cybersecurity &amp; Systems Manager</b></p>	<p><b>To challenge/ better understand the cybersecurity risks, defences and mitigations the council has in place.</b></p>
<p><b>Council procurement and Contract Management – using potential exemplars from:</b></p> <ul style="list-style-type: none"> <li><b>-The housing maintenance contract awarded to Rapid, its delivery of work and the management of it.</b></li> <li><b>- The management of the previous cremator maintenance contract, the need to stop the use of those cremators and the process for securing replacement cremators given the sensitivity around</b></li> </ul>	<p><b>Initial informal meeting in the summer to discuss the issues and hear of proposals from Officers and then to reconvene in the winter to look at progress with any measures implemented</b></p>	<p><b>Delivery of High Quality Services</b></p> <p><b>Effective and positive Governance</b></p>	<p><b>The Procurement Strategy</b></p> <p><b>Confirmation of procurement and contract management requirements</b></p> <p><b>Details of the procurements in the exemplars</b></p> <p><b>Details of the contract management in the exemplars</b></p> <p><b>Details of measures to improve procurement and contract management at the Council</b></p>	<p><b>Management Team</b></p>	<p><b>To ensure that procurement and contract management at the Council is functioning as it should and is fit for purpose.</b></p>

<p>this service and the budgetary implications for the Council while these cremators are out of action.</p> <p>- The Leisure Centre Investment – specifications, securing contractors and delivery of those works and maintenance of the equipment at the Centres.</p>			<p>Procurement Project Pipe Line for programming future projects</p>		
<p><b>Customer Service</b></p> <p>Particularly face to face, telephone and email contact across a range of services including Council Tax, Waste-Recycling and Leisure</p>	Autumn 2022	Delivery of High Quality Services	<p>Customer Service Commitments</p> <p>Visitor and Call statistics</p> <p>Complaint handling</p> <p>Ombudsman focus report on equal access</p>	<p>Relevant Portfolio Holders</p> <p>Relevant Directors</p>	<p>To provide an opportunity to assess the level of customer service provided against policies and provide recommendations around both of these matters. In addition to ensure reasonable adjustments are in place to reflect the needs of those with disabilities.</p>
<p>Waste, recycling and litter beyond 2026.</p>	Spring 2022	Delivery of High Quality Services		Relevant Portfolio Holders	<p>To identify what a high quality waste,</p>

<p>To consider how best to balance the expectations of residents, cost and service provision.</p>			<p>The Specification for the current contracts to 2026.</p> <p>The key milestones in the development of specification for the service provision beyond 2026.</p> <p>The budget income, recycling credits and expenditure over the most recent five years.</p> <p>Relevant comparator data for waste, recycling and litter over time and in other comparator councils.</p>	Relevant Directors	<p>recycling and litter should look like for Tendring District beyond 2026.</p>
<p>Carbon Neutral by 2030. The assessment of measures to progress towards the policy unanimously agreed by Full Council and adopted into the Council's Policy Framework. How will these carbon reduction measures affect the Council and its r partners financially</p>	<p>Off-Agenda Briefing Paper in the Autumn</p>	<p>Delivering High Quality Services/ A7 - Carbon Neutral by 2030</p>	<p>To be scoped by the Committee in August 2022</p>	Not applicable	<p>To ascertain progress against the Action Plan 2020-2023 prior to the end of the period of the Action Plan and inform a process of informing the development of the Action Plan for the next period towards the 2030 net zero policy objective.</p>

(and is there a consequence for job numbers/skills of the individual measures)?					
<p>Post decision scrutiny of the decision of the Portfolio Holder for Environment &amp; Public Space (as follows):</p> <p>(a) To give consent for the use of the section of Frinton Greensward identified between 14 August 2022 and 5 September 2022 by the Frinton Summer Theatre subject to any necessary licences being obtained and conditions being adhered to; and</p> <p>(b) That the details of any consents given make it clear that consent is given for this event only and that future events will be</p>	Not specified	Not specified	<p>A link to the decision on the Council's website is here:</p> <p><a href="#">Decision - Frinton Summer Theatre - Application for Consent to use Frinton Greensward (tendringdc.gov.uk)</a></p> <p>In addition to the decision itself, the objections received to the application are available at the same link; together with the report of the Assistant Director – Building and Public Realm who advised the Portfolio Holder on the application.</p> <p>The report considered by the Portfolio Holder prior to the decision to authorise the use of the Greensward references issues raised in the</p>	<p>Portfolio Holder for Environment and Public Space</p> <p>Assistant Director – Building and Public Realm</p>	<p>To review the consultation with all the parties that will be affected by the decision along with the Councillors whose wards will be affected.</p> <p>To determine the residual cost falling on the Council in respect of additional demand for public lavatories, additional parking, remedial work on the Greensward following the end of the Summer Theatre's use of it.</p>

<p>evaluated on their merits at the time.</p> <p>The decision followed an application from Frinton Summer Theatre to provide a tented theatre for the production of plays for four weeks on the Greensward at Frinton-on-Sea in the summer of 2022.</p> <p>The request from the Leader of the Tendring First Group is that the decision made by Portfolio Holder be brought to the Committee to be scrutinised as he believes it was made without a full and thorough consultation with all the parties that will be affected by the decision along with the Councillors whose wards will be affected.</p>			<p>consultation undertaken in respect of concerns about residual costs falling on the Council in respect of additional demand for public lavatories, additional parking, remedial work on the Greensward following the end of the Summer Theatre's use of it.</p>		
--	--	--	---	--	--

In addition, there will be scrutiny for the 2022/23 Budget proposals and this work is scheduled for 4 and 11 January 20





# SCRUTINY ANNUAL REPORT 2022





# Contents

Opening 01

Line Up 01

Cross Committee Events 02 - 03

Innovation 03

Pre-Discussion Scrutiny 04

Work 04 - 06

Words from the Leader 06

# Opening

Due to the highly positive reception of the last Scrutiny Report the Chairmen decided to keep the "Joint Report" format for this year's Annual Scrutiny Report, as they both believe this showed the joined up nature of the Overview & Scrutiny Committees (OSCs) and how they work alongside each other. Each Committee looks at distinct areas of the Councils role.

**RSOSC** & **CLOSC**  
Looks at internal items      Looks at external items (partners)

But they both come at the task from the same direction, as a Critical Friend.

Both though are guided by the Corporate Plan objectives and the themes and ambition of that Plan. Overview and Scrutiny looks to add value to the intentions of the Corporate Plan. This honest, and more times than not, candid approach to scrutiny provides the Council with a safety net, as the OSC's examine proposals and decisions the Council makes and often have their own unique insight which contributes its own objectivity to the Cabinet, Council and partner organisations.

## Line up

This past year there has been some changes to the membership of the 2 OSCs.

At the start of the year Councillor John Chittock formally took on the role of Chairman of the Community Leadership OSC; replacing Cllr Mick Skeels. Councillor Mark Stephenson retained the role of Chairman of the Resources & Services OSC with Councillor Gary Scott continuing as Vice-Chairman. Cllr Chris Amos was Vice-Chairman of Community Leadership OSC until early 2022 when there was a change in Committees he was a member of. His place on Community Leadership OSC was taken by Cllr Jayne Nash. As a consequence, at its March 2022 meeting, Councillor Graham Steady took on the Vice-Chairman role until the Annual Meeting of Council in April 2022. Cllr Sue Honeywood then joined the Committee in place of Cllr Mick Skeels. Cllr Sue Honeywood was appointed Vice-Chairman of the Committee. In January 2022, Councillor Daniel Land left the Resources & Services OSC and was replaced by Councillor Amos.

**Councillor Mark Stephenson**

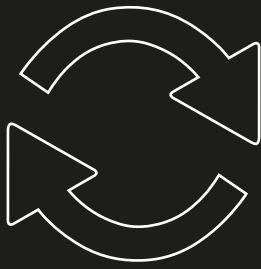


**Councillor John Chittock**





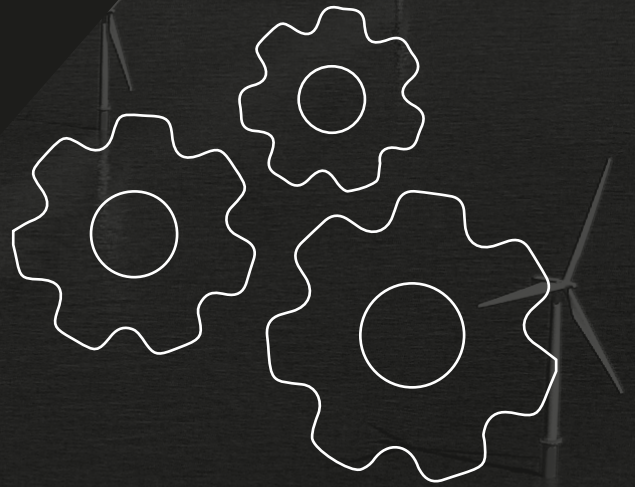
# Cross Committee Events



In recognition of the changing face of Overview and Scrutiny at the Council, the CfGS (Centre for Governance and Scrutiny) were invited to support the Council through a review of the Council's governance practices and procedures.



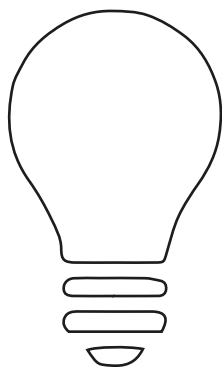
CfGS carried out a series of 1-2-1 interviews with the Members of Cabinet, OSCs Chairmen and Committee Members, Group Leaders, Senior Officers and Dem Services. They also conducted 2 groups sessions with cross sections of Councillors and observed different meetings of Cabinet and the two Committees.



The CfGS is a social purpose consultancy and national centre of expertise. Their purpose is to help organisations achieve their outcomes through improved governance and scrutiny. This was achieved by an in-depth review of how both OSCs operated internally as Committees, as well as how Cabinet and Senior Officers worked with the OSCs.



As a result of the CfGS's review, the Council received an extensive report from CfGS with a number of recommendations. These can be summarised as:

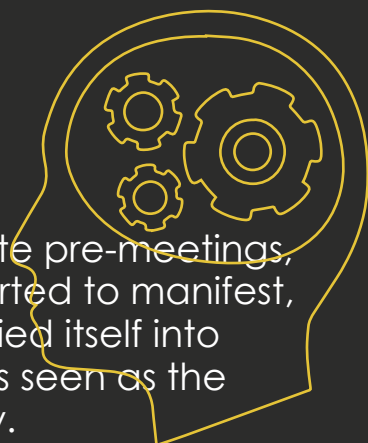


- ✓ Scrutiny being owned Council-wide
- ✓ Reinforce Cabinet-Scrutiny Protocol
- ✓ Information sharing to inform Scrutiny topics
- ✓ Improve cross party working – collaborative
- ✓ Strengthen work programme development
  - ✓ Clearer focus on Cabinet's decisions
  - ✓ Briefing Items kept off agenda of OSCs
- ✓ Greater emphasis on outputs of scrutiny and monitoring response to recommendations
- ✓ Greater use of Task and Finish Groups etc of Scrutiny at Committee
  - ✓ Skills Development for OSC Chairs
  - ✓ Mandatory Training for OSC Members
  - ✓ Bolster public involvement/expert witnesses

The Council has considered all of these recommendations and will keep them in mind as it seeks to enhance the overview and scrutiny function.

# Innovation

During the pandemic the practice of having remote pre-meetings, the week prior to the Committee meeting, had started to manifest, this practice was so effective that it has now solidified itself into standard operating procedures of the OSC's and is seen as the most effective way to develop Key Lines of enquiry.



This year also saw a change to the standard model of pre-meeting as the Resources & Services OSC assessed the value of a "hands on" approach and partook in 2 site visits.



# Pre-Decision Scrutiny

The Resources & Services OSC Scrutinised the Joint Use sports facilities report in December 2021 prior to its submission to Cabinet. This was a substantial piece of work which the Committee members believed required on site visits to the facilities in both;



as well as 2 further meetings in the early part of 2022.

## Work

The Resources & Services OSC had an in-depth investigation into the voids (unoccupied properties) in the Council's housing stock, this Task and Finish Group met on multiple occasions in 2021 (and led to the RSCOSC submitting a number of recommendations to Cabinet to address and monitor the position).

The Resources & Services OSC also considered that importance of the Waste and Recycling item on the work programme and created a "Task and Finish" Group to undertake the Scrutiny.

The Community Leadership OSC undertook an investigation into "Children Missing from Education" with representations from Essex County Council. As an outcome of this scrutiny Cabinet agreed to write to Essex County Council, giving the Cabinet's support to strengthening home education and to write to the Secretary of State for Education outlining support for the powers/measures as indicated above, as well as giving support to the Essex County Council Cross-Party Response to the House of Commons' Education Committee Report entitled "Strengthening Home Education".

# Resources & Services OSC

- ✓ Leisure centres and the Leisure Strategy & Skate Park
- ✓ Seafront Expenditure & Cliff stabilisation
- ✓ The Beach Huts Service
- ✓ TDC Enforcement in the district
- ✓ To examine the Council's communications strategy
- ✓ Celebrating the Area's Heritage
- ✓ Budget scrutiny
- ✓ Housing Voids

work programmed from  
Full Council 2021/22

From the work programme items Approved by Full Council the following were not undertaken

Joint Panel with Community Leadership Overview and Scrutiny Committee - Post COVID Regrowth



Joint Panel with Community Leadership Overview and Scrutiny Committee - Carbon Neutral by 2030. REPROGRAMMED TO 2022/23 & ADJUSTED

Disabled Facilities Grants

To examine the Council's communications strategy

## Community Leadership OSC

- ✓ To enquire into the safeguarding and educational position concerning those of school age not attending mainstream schools
- ✓ To consider the issue of suicide levels in the District
- ✓ To consider the mental health needs of residents of the District and the services to meet those needs
- ✓ District wide health levels and Health inequalities due so socioeconomic factors
- ✓ Anti-social behaviour & Escooters
- ✓ Housing issues in the district
- ✓ Freeports
- ✓ Enquire into the work of the Anchor Institution
- ✓ To examine the informal partnerships that were harnessed during the covid-19

From the work programme items Approved by Full Council the following were not undertaken

Joint Panel with Community Leadership Overview and Scrutiny Committee - Post COVID Regrowth

---

Joint Panel with Community Leadership Overview and Scrutiny Committee - Carbon Neutral by 2030.

---

Crime and disorder -To consider the Police, Fire and Crime Commissioner's emerging/revised Police and Crime plan

---

Maintenance of existing B&C roads

---

Jaywick, social issues, crime and deprivation, housing. REPROGRAMMED TO 2022/23 Bridleway provision locally and facilities for horse riders

---



Private Sector Housing and rental build quality

---

In January 2022 the Resources & Services OSC undertook it's scrutiny of Budget, at the end of the Committee Councillor Neil Stock OBE (Leader of the Council) said of scrutiny:



*"I genuinely do thank you, I have done the scrutiny role myself, so I do appreciate the value, significance and the key role that it plays in a democratic system, I often joke, if I was king of the world, that would be great for me, until it wasn't great anymore, I could make all sorts of crazy decisions on my own, some of them would have been fantastic, some others wouldn't have been so good. Even with in the grouping of Cabinet there will be differences of opinion which are right and proper and they're good, because you need someone to point out other views and opinions.*

*We need Overview and Scrutiny, even if we don't always necessarily like it or do what is recommended, but we need that challenge and the committee are giving us a challenge and leads for a better decision making process and makes for a better Local Authority which makes us a better Council and District".*





Urgent Motion to Council pursuant to Council Procedure Rule 13(p) submitted by Councillors Neil Stock OBE and Carlo Guglielmi in relation to the National Grid's East Anglia Green Project

*“National Grid’s East Anglia Green Project, proposes an energy transmission route consisting of the construction of 180km of 50m tall pylons carrying 400kV cables through the entire central length of our County (as well as through our neighbours, Norfolk and Suffolk), save for a section of undergrounding at Dedham Vale.*

*This Council has already expressed declared a climate emergency and an ambition to be net zero by 2050 so plans for renewable wind farms off the East Anglian coast are welcomed. However, this Council has serious concerns about the nature and short-period of consultation, the route, and how carbon-heavy the proposed scheme of overhead pylons are which rely on 100 year-old technology.*

*Furthermore, this Council believes that:*

- There has been insufficient consideration of alternative approaches which would allow for the required infrastructure but without the sheer scale of the damage to the environment, landscape and the difficulties of this project going ahead, all at the same time as multiple large-scale infrastructure projects which have the potential to cause major disruption across the East of England.*
- New offshore generated electricity should be transmitted offshore, which is why an offshore grid is needed. This is firmly in the interests of both residents and business, offshore windfarms themselves and wider interests e.g. Freeport East. Such an alternative approach would future-proof the network and could avoid all the physical constraints of an above or*

*below-ground solution, retain ease of access for ongoing maintenance and provide a more direct point of connection for any current or future off-shore wind farms.*

- This pylon infrastructure is neither wanted nor needed considering the viable option of undersea power cables. These cables could transport power to where it is needed, helping future proof energy supplies and boost energy security, without adversely impacting on residents, businesses and communities across Essex.*

*This Council therefore calls upon:*

- Both the Government and National Grid to refocus the East Anglia Green Proposals on an offshore solution and engage in meaningful discussions with Essex and its neighbouring County Councils to achieve this.*

*National Grid to:*

- Provide this Council with all the information asked for in our response of 16 June by 30 August 2022.*
- Make publicly available full, open and transparent information on all options, including offshore and undergrounding, to enable evaluation and comparisons to be made by Essex residents, businesses, Councils and other stakeholders. This information to be publicly available for a period of at least 6 months before any Development Control Order (DCO) application is made.”*